

# Crises de dette extérieure et restructurations

## II

Sfax ESC 2015

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1

## Bibliography

- ☞ Bouchet, Clark, Gros Lambert: (Wiley, NY)
- ☞ Bouchet, Guilhaud: Intelligence Economique et Gestion des Risques (Pearson)
- ☞ Bouchet: La Globalisation (Pearson, Paris)
- ☞ Reinhart C., Rogoff K.: This time it's different (Princeton, 2009)
- ☞ Paris Club 2015
- ☞ IIF 2015
- ☞ IMF, annual report 2014
- ☞ BIS reports 2014-15

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2

## External Debt Analysis

### Objectives:

1. Examining the robustness of debt-driven **growth** and the sources of **vulnerability**
2. Assessing debt servicing **sustainability**, i.e., **liquidity & solvency** prospects
3. **Early warning indicators** of upcoming debt crisis?
4. Analyzing **debt restructuring** workouts

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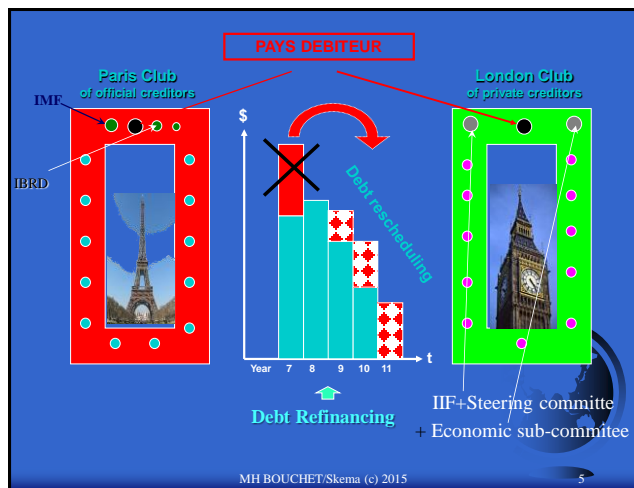
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### Qui sont les principaux créanciers?:

1. IFIs: FMI, Banque Mondiale et BDRs (BAD)
2. **Club de Paris**: 19 pays de l'OCDE
3. Fournisseurs privés et dette commerciale
4. **Club de Londres** et banques internationales (IIF)
5. Euro-obligations = porteurs d'obligations, créanciers privés et institutionnels (fonds de pension)

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4



## 1. Paris Club Debt Restructuring

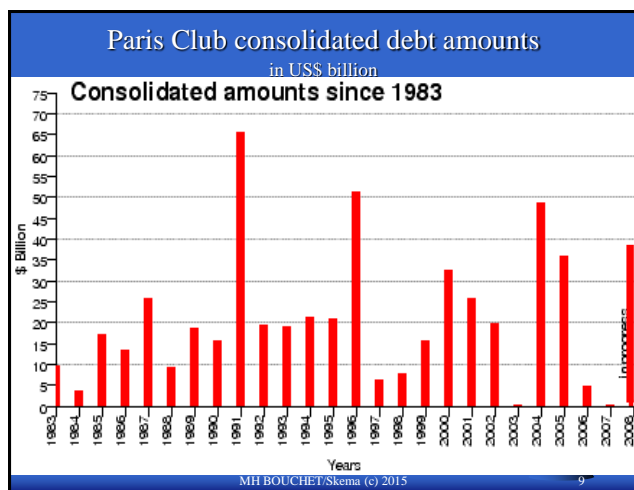
- ☞ **Official bilateral debt (government to government)** is renegotiated under the auspices of the Paris Club since 1956
- ☞ The Paris Club is a confidential ad-hoc forum of debt negotiations between OECD country creditors and sovereign debtors.
- ☞ Only official debt + officially-guaranteed credits (Coface, Hermes, ECGD, US Eximbank...)
- ☞ Total claims on EMCs end-2014: \$500 billion

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## Le Club de Paris 1956-2015

- ☞ The first meeting with a debtor country was in 1956 when Argentina agreed to meet its public creditors in Paris. Since then, the Paris Club creditors have reached 426 agreements (breakdown by year) concerning 88 debtor countries. Since 1983, the total amount of debt covered in these agreements has been **\$563 billion**.
- ☞ The Paris Club has remained strictly **informal**: voluntary gathering of creditor countries willing to treat in a co-ordinated way the debt due to them by the developing countries.
- ☞ It can be described as a "non institution".

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## The Paris Club: Functioning

- ☞ The creditor countries meet 10 to 11 times a year, for negotiation sessions or to discuss the situation of the external debt of debtor countries or debt related methodological issues.
- ☞ **19 creditor countries** belong to the Paris Club (incl. Russia)
- ☞ These meetings are held in Paris. The Chairman is a senior official of the French Treasury. Deputies to the Chairman in the French Treasury serve as co-president and vice-president. The current Chairman is the head of the Treasury (M. Fernandez)

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## Paris Club: Debt Restructuring

### 7 Debt Restructuring Guidelines:

1. Consensus
2. Comparability of treatment
3. Solidarity among creditors with on-going information exchanges
4. Case by case treatment of debt difficulties
5. Conditionality based on IMF adjustment program and monitoring
6. No restructuring of « post-cut off date » debt so as to preserve access to new financing
7. Secretariat provided by French Treasury

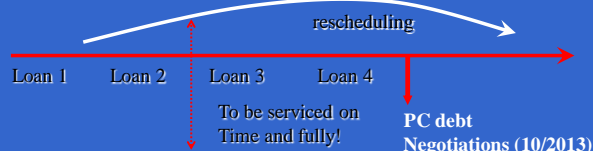
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## Les 4 règles du Club de Paris

1. **Consensus** among the participating creditor countries.
2. **Conditionality** : debt treatments are applied only for countries that need a rescheduling and that implement reforms to resolve their payment difficulties (programme supported by the IMF, which demonstrates the need for debt relief)
3. **Solidarity** : Creditors agree to implement the terms agreed in the context of the Paris Club.
4. The Paris Club preserves the **comparability of treatment** between different creditors, as the debtor country cannot grant to another creditor a treatment less favourable for the debtor than the consensus reached in the Paris Club.

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## Pre and post cut-off date debt?



- ☞ To preserve new money and market access, only **pre cut-off date** debt is eligible to debt relief negotiations through rescheduling, refinancing, debt conversion and debt reduction

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## Paris Club Debt Restructuring

- ☞ From debt rescheduling to debt reduction and debt conversion

- ☞ 09/1990: Houston terms: debt service rescheduling (15/8) for countries with GDP per capita <\$1345
- ☞ Toronto 1988 : 33% debt reduction: Menu approach
- ☞ 12/1991: London or « Enhanced Toronto terms » for 23 poorest countries: 50% reduction of eligible debt payments or consolidated debt in NPV, with promise of considering « stock reduction »
- ☞ Naples 1994 67% NPV (flow rescheduling) for EMCs with per capita GDP<US\$500 and D/X ratio >350%
- ☞ Lyon 1996 HIPC 80% debt stock rescheduling
- ☞ Cologne June 1999: debt stock reduction up to 80%

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14

## « London terms » debt restructuring

In December 1991, Paris Club creditors agreed to implement a new treatment on the debt of the poorest countries, called "London terms", to raise the level of debt cancellation from the 33.33% as defined in Toronto terms to 50%.

23 countries benefited from London terms between 1991 and 1994, when these terms were replaced by Naples terms.

London terms included the possibility for creditor countries to conduct, on a bilateral and voluntary basis, debt swaps with the debtor country. These swap operations in principle could be carried out without limit on official development aid loans, and up to 20% of the outstanding amount or 15 up to 30 million SDR for non-ODA credits.

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15

## Paris Club debt restructuring under the « London terms »

- ☞ **Non-ODA** credits were cancelled to a 50% level through one of the four following options:
  - "debt reduction option" ("DR"): 50% of the claims treated were cancelled (after possible topping-up), the outstanding part being rescheduled at the appropriate market rate (23 years repayment period including 6-year grace and progressive payments).
  - "debt service reduction option" ("DSR"): the claims treated were rescheduled at a reduced interest rate (23 years repayment period with progressive payments).
  - "moratorium interest capitalisation option" ("MIC"): the claims treated were rescheduled at a reduced interest rate (23-year repayment period including 6-year grace and progressive payments).
  - "commercial option": the claims treated were restructured at the appropriate market rate over a longer period (25-year repayment period including 14-year grace). This was a non-concessional option.
- ☞ **ODA credits** were rescheduled at an interest rate at least as favourable as the original concessional interest rate applying to these loans (30-year repayment period including 12-year grace and progressive repayment).

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## Vietnam and the Paris Club 12/93

- Amounts treated = \$544 million
- Repayment profile treatment = London terms (50% debt cancellation)
- Cutoff date = January 01, 1990
- Participating creditors: AUSTRALIA, AUSTRIA, BELGIUM, DENMARK, FRANCE, GERMANY, ITALY, NETHERLANDS, NORWAY, UNITED KINGDOM, UNITED STATES OF AMERICA
- Observers: JAPAN, SPAIN, SWEDEN, Asian Development Bank, IMF, OECD, UNCTAD, World Bank

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17

## Côte d'Ivoire Debt relief agreement 11/2011

- Paris Club external debt relief following the approval by the International Monetary Fund (IMF) of a new 3-year arrangement under the Extended Credit Facility on November 4, 2011.
- "Cologne terms" for implementation of the HIPC initiative interim debt relief = 80%
- On an exceptional basis, creditors have agreed to defer and reschedule over a ten-year period the repayment of maturities due on **short term and post-cut off date debts**; and, over an eight-year period the arrears on those claims. They also agreed to defer all the interest due on the amounts treated.
- To reduce the debt service (including the arrears) due to Paris Club creditors between 1st July 2011 and 30 June 2014 by more than **78%** which corresponds to \$1822 million, of which \$397 million cancelled.

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## Le Club de Londres pour la restructuration des dettes souveraines

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## Debt restructuring of London Club debt

- Commercial banks' claims on EMCs and OECD countries
- The debt renegotiation workouts

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## What is the « London Club »?

- ☞ Since the 1970s, countries facing default have used the London Club process to restructure sovereign debt owed to banks.
- ☞ The London Club has evolved as an *ad hoc* forum for restructuring negotiations. Each London Club is formed at the initiative of the **debtor country** and is dissolved when a restructuring agreement is signed.
- ☞ *Ad hoc* London Club "Advisory Committees" are chaired by a leading financial bank.
- ☞ Recently, Advisory Committees have included representatives from nonbank creditors (fund managers holding sovereign bonds)



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21

## What is the « London Club »?

- ☞ *ad hoc* forum for restructuring negotiations.
- ☞ Each London Club is formed at the initiative of the debtor country
- ☞ London Club "Advisory Committees" are chaired by a leading financial firm with representatives from a cross-section of international banks
- ☞ Meetings in London, New York, Paris, and other financial centers.
- ☞ IIF + Economic Subcommittee = macroeconomic, BOP analysis and debt sustainability reports to the Advisory Committees



Source: IIF

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## What is the IIF?

- ☞ The Institute of International Finance, Inc. (IIF), is the world's only global association of financial institutions.
- ☞ Created in 1983 in response to the international debt crisis, the IIF has evolved to meet the changing needs of the financial community.
- ☞ Members include most of the world's largest commercial banks and investment banks, as well as insurance companies and investment management firms. Among the Institute's Associate members are MNCs, trading companies, ECAs, and multilateral agencies.
- ☞ The Institute has more than **450 members** headquartered in more than 70 countries.



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## The Brady Plan = Menu-based debt restructuring



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## The 1989-2015 Brady Debt Reduction Plan

### ☞ Debtor countries:

1. Tough macroeconomic adjustment programs under the monitoring of the IMF/WB (SALs)
2. Cofinance LT debt repayment guarantees with purchase of zero-coupon bonds


### ☞ London Club banks:

1. Provide deep discounts through interest or debt stock reduction
  2. Get accounting and regulatory incentives (provisioning)
  3. Shift to specific purpose financing and voluntary lending (2003-2013)
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## Brady Plan's objectives

- ☞ Objective: defaulted sovereign London Club bank loans would be exchanged for collateralized, easily **tradeable** 30-year bonds, with bullet repayment
  - ☞ London Club banks would grant some amount of debt relief to debtor nations, in some proportion of secondary market discounts.
  - ☞ The new Brady bonds would be guaranteed by zero-coupon US Treasury bonds which the defaulting nation would purchase with financing support from the IMF/World Bank.
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26


## Brady Bonds

- ☞ Brady Bonds are named after former U.S. Treasury Secretary Nicholas Brady.
  - ☞ Brady bonds have their principal guaranteed as well as x semi-annual interest payments, whose guarantee is rolled over.
  - ☞ Bullet repayment is collateralized by 30-year zero coupon bonds, with a specific-purpose issue of the US Treasury, the Banque de France or the BIS.
  - ☞ Cross-default clause
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27

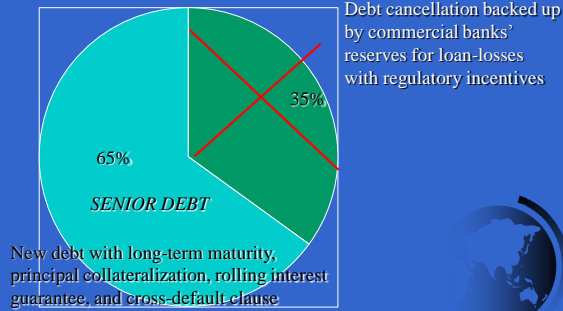
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28

## The Brady plan in action

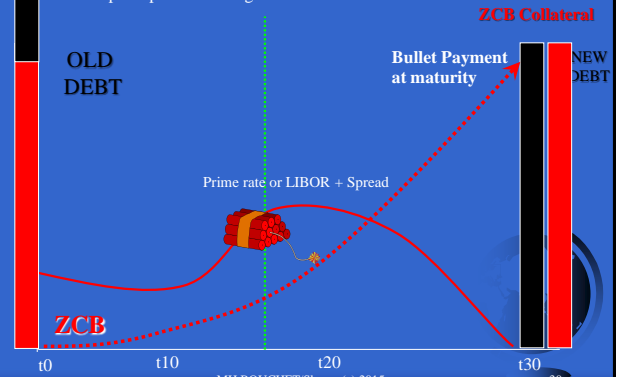


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## Brady Bonds

Default on interest payments triggers exercise of interest guarantee + principal collateral guarantee



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## Types of Brady Bonds

- ☞ **Par Bonds** *Maturity:* Registered 30 year bullet issued at par  
*Coupon:* Fixed rate semi-annual below market coupon  
*Guarantee:* Rolling interest guarantees from 12 to 18 months  
Generally principal is collateralized by U.S. Treasury zero-coupon bonds
- ☞ **Discount Bonds (DB)** *Maturity:* Registered 30 year bullet amortization issued at discount  
*Coupon:* Floating rate semi-annual LIBOR  
*Guarantee:* Rolling interest guarantees from 12 to 18 months.
- ☞ **Front Loaded Interest Reduction Bonds (FLIRB)**  
*Maturity:* Bearer 15 to 20 year semi-annual bond. Bond has amortization feature in which a set proportion of bonds are redeemed semi-annually.  
*Coupon:* LIBOR market rate until maturity.  
*Guarantee:* Rolling interest guarantees generally of 12 months available only the first 5 or 6 years.

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## Brady Bonds

- ☞ **Debt Conversion Bonds (DCB)** *Maturity:* Bearer bonds maturing between 15-20 years. Bonds issued at par.  
*Coupon:* Amortizing semi-annual LIBOR market rate.  
*Guarantee:* No collateral is provided
- ☞ **New Money Bonds (NMB)** *Maturity:* Bearer bonds maturing 15-20 years.  
*Coupon:* Amortizing semi-annual LIBOR.  
No collateral
- ☞ **Past Due Interest (PDI)** *Maturity:* Bearer bonds maturing 10-20 years.  
*Coupon:* Amortizing semi-annual LIBOR. No collateral
- ☞ **Capitalization Bonds (C-Bonds)** Issued in 1994 by Brazil in their Brady plan.  
*Maturity:* Registered 20 year amortizing bonds initially offered at par.  
*Coupon:* Fixed below market coupon rate stepping up to 8% during the first 6 years and holding until maturity. Both capitalized interest and principal payments are made after a 10 year grace period.

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32



## Brady Bonds

Arg Par	48.000	50.000
Arg FRB	41.000	42.000
Arg '27	31.000	33.000
Brz C	75.250	75.437
Brz '27	72.750	73.000
Bul IAB	85.000	85.500
Mex Par	93.000	93.250
Pol Par	75.250	76.250
Rus '28	107.750	108.000
Ven DCB	78.250	78.750
Vie Par	44.000	45.000

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## The Greek 2011-12 menu-based « Brady debt restructuring » = 65% « hair cut »

1. **Par Bond** Exchange into a 30 year instrument (4% coupon)
  2. **Par Bond** with refinancing of rolling-over maturing Greek government bonds over 30 years
  3. **Discount Bond** Exchange into a 30 year instrument with 20% discount and 5% coupon
  4. **Discount Bond** Exchange into a 15 year instrument with 5,9% coupon
  5. **Buyback** at 35% price (65% discount) of London Club debt (11/2012)
- For instruments, 1, 2 and 3 the principal is fully collateralized by 30 year zero coupon AAA Bonds.
  - For instrument 4, the principal is partially collateralized through funds held in an escrow account.

Calculation: IIF & <http://www.voxeu.org/index.php?q=node/6818>

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34

## Challenges of the Greek debt restructuring workout 2011-13

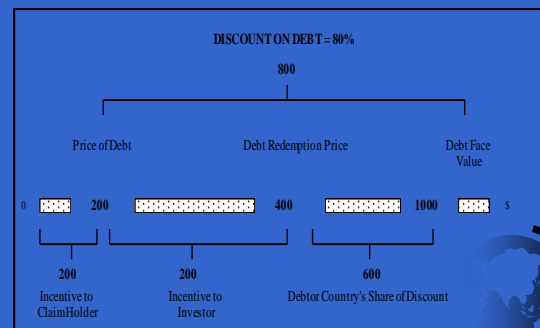
1. **Pari passu**: Private investors insist that government bail-out lenders would be treated the same way as the private sector, to lessen the risk of another cut in their payouts down the line
2. New bonds issued to private investors as part of the hair cut to be governed by London rather than Greek law
3. Threat of free riders and legal actions: VEGA Hedge Fund

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## Debt Conversion: a positive sum game?

Face value= \$1000



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## Positive Sum Game!

- Debtors: debt cancellation with local currency payments while stimulating foreign direct investment and enhancing the role of private sector activity in the local economy (privatization)
- Creditors: cleaning up of portfolio with upfront cash payment while accounting losses get absorbed by loan-loss reserves
- Investors: access to local currency at a discounted exchange rate that boils down to an investment subsidy, thereby mitigating the overall country risk and the specific project risk

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37

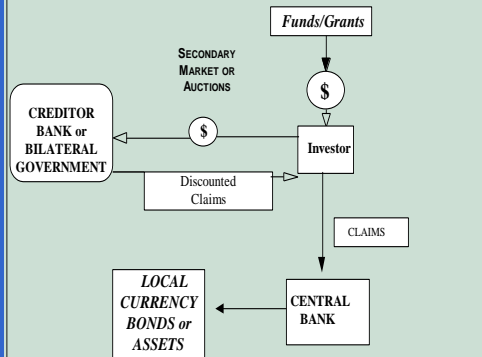
## Corporate debt swap transactions

- 04/2001: South Korea's largest builder HEC (Hyundai Engineering & Constr.) makes a debt swap with its creditors to reduce debt ratios from 1240 % to 250%, by issuing new shares and bonds to creditors as a part of the rescue package after Hyundai reported losses >US\$2.2 billion that wiped out its equity capital!

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### Debt Conversion Mechanism



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### TYPES of "DEBT" CONVERSION

- Debt-Equity Swaps**
  - \* Shares in privatized companies (Argentina, Chile, Côte d'Ivoire...)
  - \* Shares in private sector entities (Philippines, Tanzania, Madagascar, Egypt, Chile...)
- Debt for Nature Swaps** (Costa Rica, Bolivia, Madagascar, Ecuador, Philippines...)
- Debt for Export Swaps** (Peru, Vietnam...)
- Debt for LT Bond Swaps** (Costa Rica, Guatemala...)
- Debt for Development Swaps** (Senegal, Mexico, Madagascar...)
- Debt for Local Currency Swaps** (Tanzania, Madagascar...)

Source: OSF

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40

## External Debt Analysis: Debt Crisis Forecast

- ☞ Liquidity & Solvency indicators
- ☞ CDS, bond spread evolution and secondary market of commercial bank claims =
  1. Early warning indicators of payment default
  2. Barometer of market confidence
- ☞ Most traded debt: Mexico, Russia, Brazil, Argentina, Nigeria, Russia, Vietnam

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### Weak Liquidity:

Angola, Nicaragua, Cameroon, Albania, Congo, Tanzania, Zaire (Rep. Democr.), Zambia, Iraq, North Korea

### Limited Liquidity:

Cuba, Egypt, Jordan, Madagascar, Panama, Jamaica, Ivory Coast, Senegal

### Moderate Liquidity:

Nigeria, Morocco, Costa Rica, Bulgaria, Peru, Russia, Vietnam

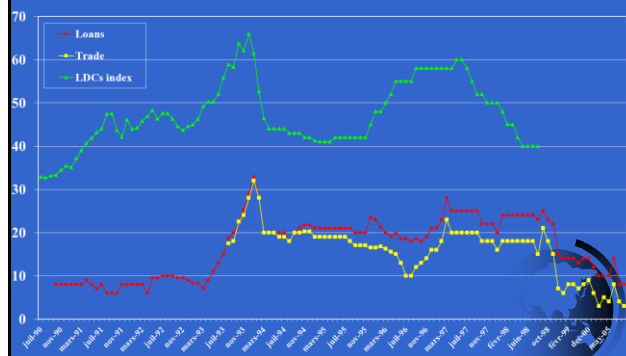
### Good Liquidity

Brady Bonds + Eurobonds= Argentina, Brazil, Ecuador, Mexico, Philippines, Poland, Venezuela, South Africa, Turkey

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42

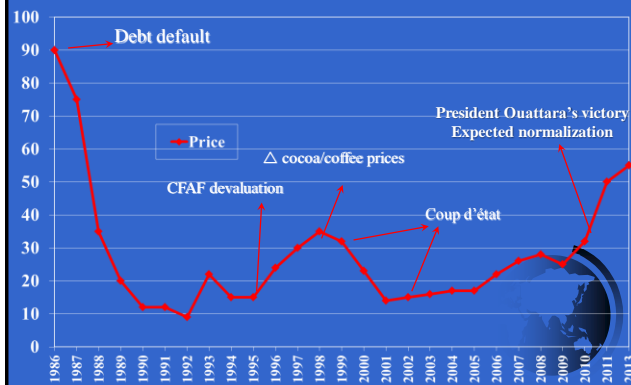
Secondary Market Prices of Cuba's London Club Debt  
(1990-2011 in percent of face value)



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43

IVORY COAST's secondary market debt price  
(1986-2013 in % of face value)



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44

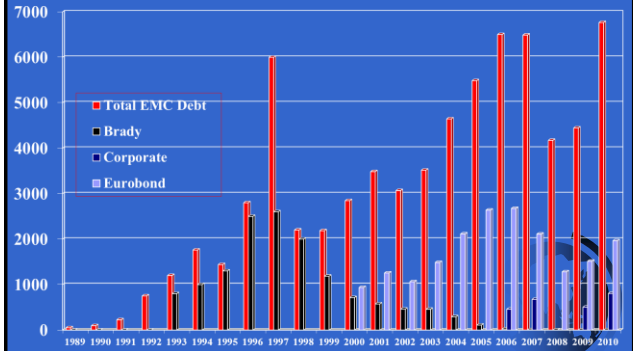
## Hyper-exotic Debt prices

- ☞ Myanmar 20%
- ☞ Cambodia 20%
- ☞ Mongolia 22%
- ☞ North Korea 10%
- ☞ Argentina (2033 bonds)= 62% following ruling by NY court in 11/2012)
- ☞ Cuba Loans 5-10%
- ☞ Cuba Trade 2-4%
- ☞ Albania 36%
- ☞ Bosnia 36%
- ☞ Serbia 44%
- ☞ Irak Bonds 90%
- ☞ Libya 25-35%
- ☞ Syria 6-11%
- ☞ Yemen 30%
- ☞ Angola 50%
- ☞ Ethiopia 10%
- ☞ Senegal 15%
- ☞ Sudan 11-14%
- ☞ Uganda 14%
- ☞ Zimbabwe 1%

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45

## Emerging Market Debt Trading 1989-2011 (US\$ billion)



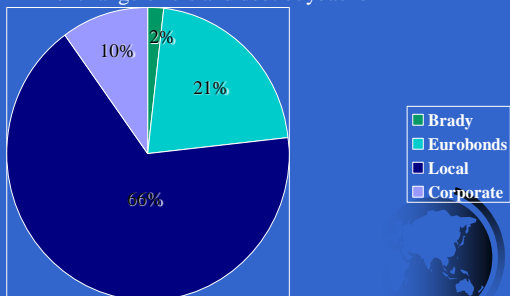
Source: EMTA-London

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46

## Trading Volume by instrument turnover

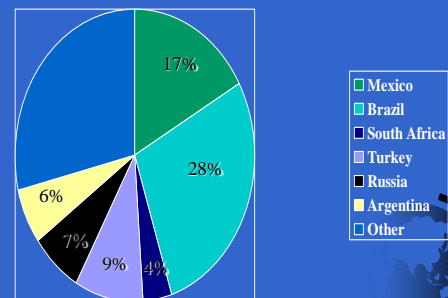
Brady's transactions which accounted for 50% of debt trading in the mid-1990s have shrunk due to early redemption, exchange offers and debt buybacks



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47

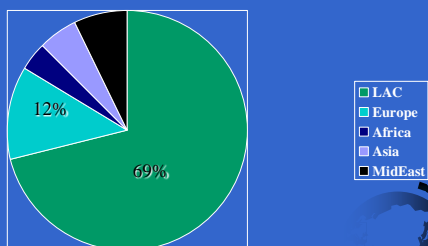
## Trading Volume by Country (EMTA)



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48

## Trading Volume by Region



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49

## The evolving structure in the secondary debt market

MARKET SHARE COMPARISON

	2005	1997
Eurobonds	48%	23%
Local Instruments	47%	25%
Options and Warrants	2%	6%
Brady Bonds	2%	41%
Loans	>1%	5%

Source: EMTA

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50

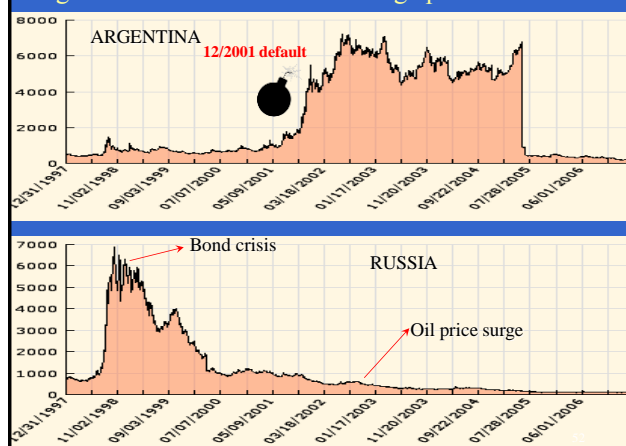
## Emerging market bond spread index 1997-2008

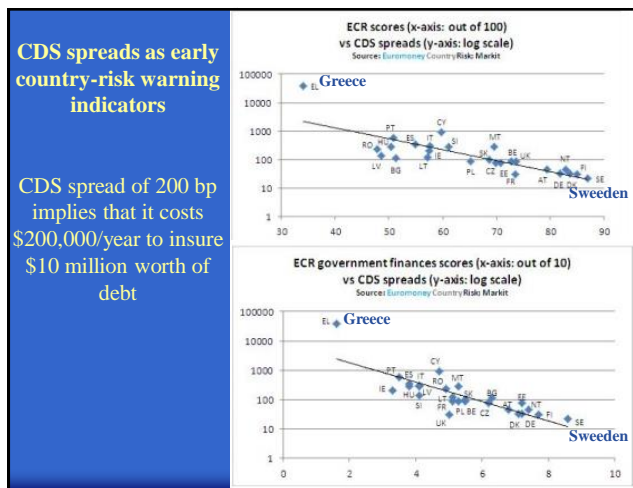
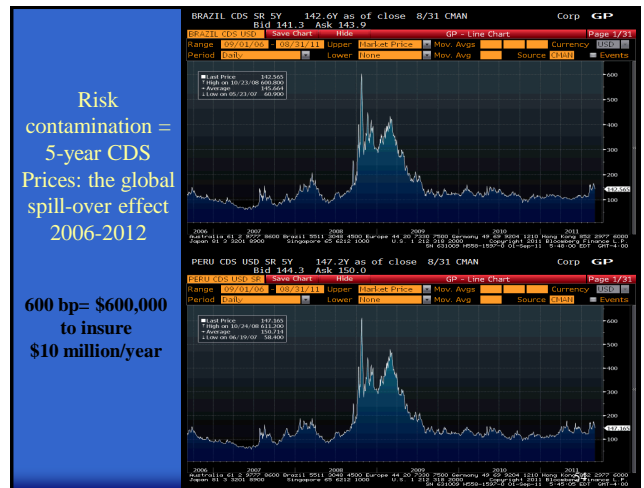


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51

## Argentina's and Russia's shrinking spreads 1997-2008





### External Debt Analysis: Debt Crisis Forecast

- Bond spread evolution and secondary market of commercial bank claims =
  - Early warning indicator of payment default
  - Barometer of market confidence
- Most traded debt: Mexico, Russia, Brazil, Argentina, Nigeria

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## Vietnam & Brady

☞ Brady debt restructuring (12/97)=

☞ (P= 311 million) + (PDI= 486)

= **797 million**

☞ 30-year bonds with 50% discount, par bonds, and buyback at 44%

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57

## Snapshot at Vietnam's government securities

VIETNAM (12 Found)	Cpn Typ	All	Mty Typ	All	Exclude	None				
Issuer	Coupon	Maturity	Series	Rtg	Freq	Mty Type	Cntry	Curr	Ask	Px
1)VIETNAM (REP OF)	6.875	01/15/16	REGS	B+	S/A	BULLET	VN	USD	106.2500	
2)VIETNAM (REP OF)	6.875	01/15/16	144A	B+	S/A	BULLET	VN	USD	106.2500	
3)VIETNAM-PDI	VAR	03/12/16	US	NR	S/A	SINKABLE	VN	USD	N.A.	
4)VIETNAM-PDI	VAR	03/12/16	18YR	NR	S/A	SINKABLE	VN	USD	88.0000	
5)VIETNAM (REP OF)	6.750	01/29/20	REGS	B+	S/A	BULLET	VN	USD	101.5000	
6)VIETNAM (REP OF)	6.750	01/29/20	144A	B+	S/A	BULLET	VN	USD	102.2500	
7)VIETNAM-PAR	3.750	03/12/28	US	NR	S/A	CALL/SINK	VN	USD	N.A.	
8)VIETNAM-PAR	4.000	03/12/28	30YR	B+	S/A	CALL/SINK	VN	USD	75.0000	
9)VIETNAM-DISC	FLOAT	03/13/28	30YR	B+	S/A	BULLET	VN	USD	84.0000	
10)VIETNAM-DISC	FLOAT	03/13/28	US	NR	S/A	BULLET	VN	USD	N.A.	
11)VIETNAM-DM LOAN	0.000	12/29/49	DM	NR	S/A	CALL/SINK	VN	DEM	N.A.	
12)VIETNAM-US\$ LOAN	0.000	12/29/49	US\$	NR	S/A	CALL/SINK	VN	USD	N.A.	

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58